

The Constitutionalization of Local Government in Developing Countries—Analysis of African Experiences in Global Perspective

Dele Olowu

Africa-Europe Foundation, The Hague, Netherlands.
Email: dolowu2@yahoo.com; africaeuropefoundation@gmail.com

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ABSTRACT

The constitutionalization of local government is a distinctive contribution of developing countries to governance reform and the policy and practice of modern public administration. Local governments in most western and industrialized societies are creatures of the national government and are essentially statutory bodies—created, modified and suspended or eliminated at will by the state statutes. In fact, in the Anglo Saxon tradition, these institutions are referred to as local authorities and never local government. In seeking to enhance the capacity of sub-national entities against overbearing central authorities countries as disparate as Brazil, India, Philippines, Bolivia, Colombia, South Korea to mention only a few constitutionalized their local governments. This boosted the status and role of these entities in terms of the policy processes for local level development, services delivery and citizen participation. There have also been a number of challenges—local elite capture or corruption, capacity, coordination, equity and stability issues. However, a consistent overall consequence when properly implemented has been a positive impact on service delivery and the enhancement of the interface between local government and local governance as well as the strengthening of intergovernmental relations. A number of African countries have followed this global good governance practice but the results have been mixed. This paper reviews the experiences of Nigeria, South Africa, Uganda and Ghana that have all constitutionalized local governments and seek to explain the differential outcomes in each country context. This is an important issue as a number of other countries that have recently initiated fundamental governance changes have incorporated local government reform as a part of the constitutional reform process. These countries include Kenya while a number of other countries in eastern, southern and especially northern parts of the continent are likely to follow this example as they engage the constitutional reform process.

Keywords: Constitutionalization; Local Government; Africa

1. Introduction

Most African countries built their political systems on the traditions they received from their colonial masters. These structures have remained intact several years even after political Independence for various reasons. One area that has changed radically is in respect of the constitutionalization of local authorities.

According to the received tradition, local authorities are creatures of the national statute. If it wills, the state can modify, regulate or totally erase its creature, the local authority. Many developing countries have however departed from this tradition for a variety of reasons that we shall examine in this paper. We shall also assess whether this policy innovation has delivered on expectations of the policy makers in these countries.

We start with a discussion of the received tradition and then the reasons why countries departed from this tradi-

tion. The experiences of different countries are reviewed and a conclusion is then made.

2. Patterns of Local Government in Developed Countries

The governance of local communities has attracted renewed interest in recent years for a variety of reasons—political, social and economic. Both the World Bank and the United Nations Development Program (UNDP) have devoted considerable attention to the subject as a part of their development promotion mandate [1-3]. Of the different patterns of local government, three have been particularly dominant, helped as they were by colonial adventures. These are the continental tradition, the Anglo-Saxon and the socialist patterns (Table 1). There are variants of these basic patterns, resulting in several possible combinations of the basic three [4].

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The Changing Nature of Local Government in Developing Countries Patricia Louise McCarney, University of Toronto. Centre for Urban and Community Studies, Federation of Canadian Municipalities. International Office, 1996

Decentralization and Local Governance in Developing Countries Pranab Bardhan, Dilip Mookherjee, 2006-06-16 Over the past three decades the developing world has seen increasing devolution of political and economic power to local governments Decentralization is considered an important element of participatory democracy and along with privatization and deregulation represents a substantial reduction in the authority of national governments over economic policy The contributors to Decentralization and Local Governance in Developing Countries examine this institutional transformation from comparative and interdisciplinary perspectives offering detailed case studies of decentralization in eight countries Bolivia Brazil China India Indonesia Pakistan South Africa and Uganda Some of these countries witnessed an unprecedented big bang shift toward comprehensive political and economic decentralization Bolivia in 1995 and Indonesia after the fall of Suharto in 1998 Brazil and India decentralized in an uneven and more gradual manner In some other countries such as Pakistan devolution represented an instrument for consolidation of power of a nondemocratic national government In China local governments were granted much economic but little political power South Africa made the transition from the undemocratic decentralization of apartheid to decentralization under a democratic constitution The studies provide a comparative perspective on the political and economic context within which decentralization took place and how this shaped its design and possible impact Contributors Omar Azfar Gianpaolo Baiocchi Pranab Bardhan Shubham Chaudhuri Ali Cheema Jean Paul Faguet Bert Hofman Kai Kaiser Philip E Keefer Asim Ijaz Khwaja Justin Yifu Lin Mingxing Liu Jeffrey Livingston Patrick Meagher Dilip Mookherjee Ambar Narayan Adnan Qadir Ran Tao Tara Vishwanath Martin Wittenberg

Development Management Justice Nyigmah Bawole, Farhad Hossain, Asad K. Ghalib, Christopher J. Rees, Aminu Mamman, 2016-10-04 Despite significant financial investments the rate of development and pace of poverty reduction in developing and transitional countries has not always matched expectations Development management typically involves complex interactions between governmental and non governmental organisations donors and members of the public and can be difficult to navigate This volume brings together a group of international contributors to explore the theoretical and empirical underpinnings of development management and to consider the prospects and challenges associated with it in the context of both developing and transitional countries Referring to dominant norms and values in public and developmental organisations development management is tied up with the attitudes and perceptions of various stakeholders including government officials public sector managers aid workers donors and members of the public Attempting to make sense of complex interactions between these actors is highly problematic and calls for new approaches models and insights Based on cutting edge research the chapters challenge much of the previous discourse on the subject and evaluate the challenges and

opportunities that it presents Development Management offers academics researchers and practitioners of public administration business and management international development and political science a comprehensive and state of the art review of current research on development management in the context of developing and transitional countries **Good Governance and Development** Brian Smith, 2007-08-20 An exploration of the implications of the good governance agendas for developing and newly democratized countries The book assesses the good governance agenda and examines the view of the international development agencies Finally it considers the contribution political science can make to an understanding of each dimension of governance *New Century Local Government* Graham Sansom, Peter McKinlay, 2013-09-30 Democratic decentralisation through conventional institutions of local government is facing increasing challenges whether from financial pressures questions of representativeness difficult central local relations and from a perhaps growing belief that local government has failed to realise its potential and there may be better ways of achieving societal goals It is clear there is need to contemplate quite radical change to ensure local government becomes or remains fit for purpose This collection of papers illustrates the way in which the role of local government is evolving in different parts of the Commonwealth and provides practical examples of new local government at work It showcases emerging practice and highlights success stories from new ways of working and challenges confronting local government in both developed and developing countries *New Century Local Government* makes a very valuable contribution to helping understand the changing role of local government and will ensure that practitioners are up to date with the most innovative initiatives in local government planning and administration *Local Economic Development In The Developing World* Etienne Louis Nel, Christian Myles Rogerson, Over the last two decades the concept and practice of Local Economic Development LED has gained widespread acceptance around the world as a locally based response to the challenges posed by globalization devolution local level opportunities and economic crises Support for local economic development is now firmly on the agenda of many national governments and key international agencies This volume examines the debates about Local Economic Development and examines some of the unfolding experiences of LED in the developing world The focus is upon the region of southern Africa and more especially upon post apartheid South Africa LED emerged in South Africa as one of the more significant post apartheid development options being pursued by empowered localities with the overt encouragement of national government Elsewhere in the developing world much interest surrounds the experience of LED in post apartheid South Africa which is seen as a laboratory for experimentation innovation and learning The seventeen chapters in this book examine the range of LED interventions that have been the basis for experimentation in the last decade including both pro market as well as pro poor interventions Key themes include debates about the most appropriate policy directions for LED its contribution towards sustainable development the role of social capital cluster support public procurement eco development good governance and tourism led LED The book also contains a series of detailed case studies on the implementation of LED

in South Africa and the wider region of southern Africa including analyses of LED undertaken at a variety of scales from the provincial metropolitan and small town level Until now most research on local economic development has focused on the developed world This volume breaks new ground in applying LED policy and practices to problems specific to the developing world It will be of interest to scholars of development studies urban and regional planning human geography and urban studies This compelling and comprehensive book provides a look at the innovative including pro poor local economic development strategies being used in South Africa The contributors to *Local Economic Development in the Changing World The Experience of Southern Africa* are among the very best scholars in the field Gary Gaile University of Colorado Etienne Nel and Christian Rogerson have produced an excellent book on local economic development in South Africa The chapters in this timely volume contain many valuable lessons for both the developing and the developed world Of particular importance is the policy focus of Nel and Rogerson on investing in and empowering low income workers entrepreneurs families and neighborhoods Because of the special emphasis on inclusive economic development strategies this book is a very useful guide to what the Prague Institute calls Treating People and Communities as Assets Dr Marc A Weiss Chairman and CEO Prague Institute for Global Urban Development Etienne Nel is associate professor in the Department of Geography of Rhodes University Grahamstown South Africa Christian M Rogerson is professor of human geography School of Geography Archaeology and Environmental Studies University of Witwatersrand Johannesburg

Decentralized Governance and Climate Change Jorge Martinez-Vazquez, Paul Smoke, Serdar Yilmaz, 2025-10-07 This book sheds light on the underexamined roles of subnational governments SNGs in mitigating and responding to climate change issues Drawing on scientific institutional fiscal and political perspectives it provides novel insights into the governance of the crucial intersection between decentralization and climate action with a particular focus on developing countries

Cities as Partners Marike Bontenbal, 2009

Climate Change, Natural Resources and Sustainable Environmental Management Hüseyin Gökçekuş, Youssef Kassem, 2022-07-20 This book is a compilation of selected papers from the Fifth International Conference on Natural Resources and Sustainable Environmental Management held in Near East University November 2021 It provides intellectual guidance and scientific evidence on the challenges of global warming and climate change based on a humanistic and critical thinking approach promoting research and education to build equality in the global community and more sustainable societies This book also addresses the current challenges of bridging the gap between government policymakers and providers of science and solutions with innovative ideas and new visions to help resolve the challenges facing us in the area of natural resources water energy and environment

Environment and Planning, 2000 Publishes interdisciplinary research on issues of Government and Policy with an international perspective Committed to a broad range of policy questions not just those related to government and public policy Topics covered include nonstate agents private public collaboration and NGOs nongovernmental organisations All areas of economic social and environmental institutions and

policy are included Disciplines from which papers are derived include political science planning geography economics law sociology and public administration

The Challenge of Developing a Shared Vision on Democratic Decentralisation and Local Governance in Africa for the 21st Century D. Conyers, George Matovu, 2002 □□□□□□□□□□, 2006 New Examination Statutes University of Oxford, 1970 *North American Conference on Labor Statistics. Proceedings of North American Conference on Labor Statistics*, 1976

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Water for a Changing World - Developing Local Knowledge and Capacity Guy Alaerts, Nicolas Dickinson, 2009 This collection of papers represents the outcomes of the International Symposium held in Delft The Netherlands on June 13 15 2007 at the occasion of the 50th anniversary of the UNESCO IHE Institute for Water Education The papers discuss how to contribute to the sustainability of effective international development and water management with a digest of lessons learned on local knowledge and capacity development Authors expose recent research strategies and policy positions Water for a Changing World starts with an introduction and overview of the water resources and the water supply and sanitation sectors in developing countries and worldwide Topics of these reviews are water security environmental integrity the newest earth system science technologies integrated urban water management and the global local nexus of water governance The second part presents positions on catalyzing and disseminating knowledge and capacity development in response to the current challenges and opportunities It consists of a variety of papers on theory and analysis of capacity development methods and case studies and policy positions The authors represent a diverse and representative group of prominent actors practitioners and academics within the water sanitation and development sectors *Agribusiness Management for Developing Countries* Ray Allan Goldberg, 1979 **Administrative Change**, 2006 **Social Change and Development**, 1993

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