

Can EU cross-border governance be democratic? Some theoretical thoughts on citizen's participation in the European Union

Peter Ulrich (M.A.), Viadrina Center B/ORDERS IN MOTION at the European University Viadrina in Frankfurt (Oder)

Introduction to the research interest: The paradigm of democratizing the EU is over, or, let's democratize it where it makes sense.

"Quo vadis Europe?" This inflationary used question can be spotted anywhere in the media articulated by scientists, experts and practitioners. Recently, it has even been raised by the head of the EU – the president of the European Commission Jean-Claude Juncker – when he introduced the White Paper on the Future of Europe. The five scenarios expressed in this document are symbolic for the way of uncertainty that the European political project is facing. They represent the entire range of partially contradictory reform proposals that were formulated by high-level decision-makers on national or supranational level¹ as well as academics and EU scholars. In general, they reveal the renunciation of the long-standing riddle how to democratize a transnational polity of the EU towards a conceptual re-articulation and re-definition of the EU identity and general structure. It seems that both scholars as well as practitioners comprehended that transnational polity and democracy (in a nation-state ideal) are not suitable. The EU as such is to hesitant, inefficient and trapped in the multilevel governance pitfall that impedes agency. To democratize the EU is to slow it down, to make it even more incapable of acting as critics say.

Indeed, to democratize the EU is like to find a needle in a haystack. Re-nationalization of the already enclosed public sphere of 28 or soon 27 member states, no common European culture or identity, no European mass media received by the majority of the European population and incomprehensible and opaque decision-making in Brussels and Strasbourg. Also the European Citizens' Initiative (ECI) and the EP election 2014 where firstly heads of the parties were nominated to personalize the election did not lead to the expected outcome. Democracy in the European Union on supranational level, hence, can be considered as challenging and highly contested. The democratic

deficit is one of the symptoms that the EU is suffering from.²

It is where the people live together and get in contact with each other on a daily basis where the idea of European identity and politics can be argued, bargained, decided and implemented with the voice and vote of the people. It is the geographical and personal proximity that mobilizes the people to think, discuss and engage in politics. European politics that should tackle the regions, the citizens and also consider the regional peculiarities can only be developed and implemented on subnational and not on supranational level. The closer the territorial layer is to the citizens, the more it is likely that people can be mobilized in their respective communities. Nevertheless, to democratize the regions doesn't lead immediately to more European legitimacy and international cooperation but may result in regionalism and hole up in the own environment, therefore the European and international dimension is still important to bear in mind. Inner-European border regions have been labelled as a micro-laboratory of European integration³ as they inhabit 30% of the population that covers a territory of 40% of the population⁴ within the European Union. The European Union has fostered European cross-border cooperation with the financial instrument INTERREG and the legal form of the European Grouping of Territorial Cooperation (EGTC) and therefore, lay the foundation for a bottom-up framework to create Europe from below and to implement the ideas conceptualized on subnational level by the use of the structural funds. The cross-border policy priority elaboration funded by the INTERREG funds shall be decided in each Inner-European border region by the population as they are the ones benefitting from and concerned of the policies adopted.

As a consequence, several forms of public and civil forums mushroomed in the already more than 150 Euroregions⁵ from open consultations to citizen's councils. If we focus on these forums, we see that only choices may be done that are prescribed and implemented by the public administrations in these territorial arenas. The development of cross-border policies does not leave a great leeway for creating own ideas and policies to develop an own regional policy

¹ The EU White Book on the Future of Europe by presented by the president of the European Commission Jean-Claude Juncker has been introduced in March 2017. Other proposals to reform the EU have been articulated e.g. by Guy Verhofstadt, Leader of the Alliance of Liberals and Democrats for Europe Group and Member of the European Parliament. Also in the post-Brexit phase some nation-state leaders were claiming a reform of the European Union, e.g. the Polish government.

² See Blatter, Schmid, Blättler 2016.

³ See Jaficzak 2014:14, Ulrich 2016:157.

⁴ See Ulrich 2015:199.

⁵ See Svensson 2013:409.

Cross Border Governance In The European Union

**James Anderson, Liam O'Dowd, Thomas
M. Wilson**



Cross Border Governance In The European Union:

Cross-Border Governance in the European Union Barbara Hooper, Olivier Kramsch, 2004-08-02 This book discusses and evaluates the problems of governance within the European Union's cross border regions from diversity of perspectives and over a range of selected case studies

New Borders for a Changing Europe James Anderson, Liam O'Dowd, Thomas M. Wilson, 2003 As Europe's internal and external borders change states become defensive This is a study of identity economic integration governance and communication between states

OECD Multi-level Governance Studies Building More Resilient Cross-border Regions Considerations in Governance and Partnerships OECD, 2024-12-18 Supporting the development of cross border regions is a growing priority for many governments across the OECD This reflects the fact that these regions often face significant development challenges related to their proximity to national borders which can constrain regional economic development impede the delivery of cross border services and hamper the co ordination of cross border disaster management This report assesses how multi level governance arrangements can support resilient cross border development It starts by examining why the development of cross border regions in the EU often lags behind non border regions and the multi level governance mechanisms in place to bolster their performance Using the five pilot regions as a basis it then examines cross border governance arrangements through the lens of the OECD Cross border Governance Framework Finally this report includes considerations for subnational national and international policy makers in the OECD and beyond on how they can strengthen cross border governance frameworks and enhance the resilience and socio economic development of cross border areas

Europe's Changing Geography Nicola Bellini, Ulrich Hilpert, 2013-08-21 European macro regions Euroregions and other forms of inter regional cross border cooperation have helped to shape new scenarios and new relational spaces which may generate opportunities for economic development while redefining the political and economic meaning of national borders This book is based on a number of key case studies which are crucial to understanding the complex web of political economic and cultural factors that shape the heterogeneous picture of Europe's new geography This book provides a fresh view on this phenomenon with a realistic approach shedding light on its complexity as well as on its ambiguities The new macro regions are interpreted with an approach recognizing the importance of institutionalization but also their flexible configuration and blurred borders The book also raises the issue of credibility and legitimacy arguing that inter regional cooperation has to be removed from the foggy realm of the exchanges between local political and bureaucratic elites in order to be clearly and concretely motivated and functional to key strategic objectives of the regions Finally the authors suggest a complementarity between relations based on proximity and wider possibly global networks where some territories and especially metropolises find opportunities based on virtual proximity Europe's Changing Geography provides a substantial re appraisal of a key phenomenon in the process of European integration today It will be of interest both to scholars of the political economy of European regionalism and to practitioners

The EU's Shifting Borders

Klaus Bachmann, Elzbieta Stadtmüller, 2012-03-12 The EU's internal borders have become mostly invisible. Today external borders are at the centre of controversy about an alleged fortress Europe. Using different theoretical and methodological perspectives, this book examines the challenges facing the EU's external borders including Neighborhood Policy, migration issues, and the diffusion of norms and values to other countries. Divided into two parts, the book first presents different theoretical approaches and empirical studies of the EU's external borders, mobility and security issues. It is an invaluable guide to border research within a framework of European Integration and Globalization Studies. The second part of this volume focuses on the analyses of the EU's Neighbourhood Policy, the approach to Eastern Europe, and EU energy policy. Expert contributors collaborate to explore debates about migration, the EU as a normative civil power, energy security, and the securitization of borders. Highly relevant and insightful, the text provides a timely assessment of EU borders in an increasingly globalized and integrated European neighbourhood. The EU's Shifting Borders will be of interest to students and scholars of European Union Politics and International Relations.

The Effects of Europeanization on the Integration Process in the Upper Adriatic Region Elisabetta Nadalutti, 2015-05-07 This book examines the effects of Europeanization on two cross border states, Italy and Slovenia, in the period between 1990 and 2012. It does so by means of an analysis of specific funding programmes such as Interreg and Phare. The book explores whether Europeanization through cross border cooperation has promoted a post national mode of governance and new relations between the national, the supra national, and the local regional level. It discusses whether a link can be established between the activities of sub national actors, municipalities, regions, and the recent development of legal instruments designed to enhance cross border cooperation. Taking the perspective of citizenship and focusing on ethnic minority groups and cultural social associations, the book addresses the question of whether a new notion of citizenship, multi layered and multi dimensional, has emerged in cross border areas through cross border cooperation.

The European's Burden Salvatore Engel-Di Mauro, 2006 Textbook

Participatory Governance in the Europe of Cross-Border Regions Peter Ulrich, 2021-02-24 This policy analysis examines geopolitical and sociocultural bordering practices in Europe's cross border regions and their impact on civil society participation and governance in state peripheries. The normative hope of democratisation and the legitimisation of European politics in European Union border regions are connected with a greater degree of cross border citizen engagement in Euroregional institutions and politics. Using the example of the European Grouping of Territorial Cooperation, this study analyses and compares four cross border Euroregional case studies: Tyrol, South Tyrol, Trentino, Galicia, North Portugal, SaarMoselle, and the planned German-Polish Trans Oderana EGTC.

The Border Multiple Dorte Jagetic Andersen, Martin Klatt, Marie Sandberg, 2016-03-23 Addressing and conceptualizing the changing character of borders in contemporary Europe, this book examines developments occurring in the light of European integration processes and an on going tightening of Europe's external borders. Moreover, the book suggests new ways of investigating the nature of European borders by looking at border

practices in the light of the mobility turn and thus as dynamic multiple diverse and best expressed in everyday experiences of people living at and with borders rather than focusing on static territorial divisions between states and regions at geopolitical level It provides border scholars and researchers as well as policymakers with new empirical and theoretical evidence on the de and re bordering processes going on in diverse border regions in Europe both within and outside of the EU

Cross-border Governance and Sustainable Spatial Development Markus Leibenath, Ewa Korcelli-Olejniczak, Robert Knippschild, 2008-05-14 Border regions in Central Europe undergo tremendous changes due to the enlargement of the European Union and the related processes of Europeanization bordering and re bordering The book explores the consequences of these processes for cross border governance and spatial planning in Central Europe It combines analyses of European and national framework conditions with case studies from border regions and cities in 8 countries The focus is on generic questions of cross border planning and cooperation as well as on selected sectors such as nature conservation transport and economic development The book is written for the international scientific community and for practitioners in the fields of spatial planning cross border cooperation environmental protection and structural policy *Cross-border Governance in Asia* G. Shabbir Cheema, Christopher A. McNally, Vesselin Popovski, 2011 This edited book is a timely contribution to the discussion on globalization within the Asia and Pacific Region What makes this volume compelling is its link to the structures of governance through which these players can play a useful role James H Spencer Associate Professor Urban Planning Political Science University of Hawai i at Manoa

Regional Institutions and Governance in the European Union José María Magone, 2003-08-30 Highlights some of the problems involved in the integration of regional national and supranational levels of governance in the European Union Cross-border Governance and Sustainable Spatial Development Markus Leibenath, Ewa Korcelli-Olejniczak, Robert Knippschild, 2009-08-29 Border regions in Central Europe undergo tremendous changes due to the enlargement of the European Union and the related processes of Europeanization bordering and re bordering The book explores the consequences of these processes for cross border governance and spatial planning in Central Europe It combines analyses of European and national framework conditions with case studies from border regions and cities in 8 countries The focus is on generic questions of cross border planning and cooperation as well as on selected sectors such as nature conservation transport and economic development The book is written for the international scientific community and for practitioners in the fields of spatial planning cross border cooperation environmental protection and structural policy Governance in the European Union and the Commission White Paper Christian Joerges, 2002 *Cities and Citizenship at the U.S.-Mexico Border* Kathleen Staudt, César M. Fuentes Flores, Julia E. Monárrez Fragoso, 2010-09-15 At the center of the 2 000 mile U S Mexico border a sprawling transnational urban space has mushroomed into a metropolitan region with over two million people whose livelihoods depend on global manufacturing cross border trade and border control jobs Our volume advances knowledge on urban space gender education security and

work focusing on Ciudad Juarez the export processing maquiladora manufacturing capital of the Americas and the infamous site of femicide and outlier murder rates connected with arms and drug trafficking Given global economic trends this transnational urban region is a likely paradigmatic future for other world regions

Committee Governance in the European Union Thomas Christiansen, Emil Kirchner, 2010-05-15 Committees are a pervasive presence in the EU policy process yet little is known about the way in which they operate This volume newly available in paperback brings together an international group of experts from a number of disciplinary backgrounds to provide a comprehensive account of the role played by committees in the European Union The book looks at committees in the context of inter institutional relations a focus based on the recognition that the relationships between Commission Council Parliament and national authorities rather than the institutions themselves are crucial to the understanding of European policy making Much of that interaction is regularized in various kinds of committees and the book provides an in depth analysis of the nature and the effects of committee governance in the EU system A number of case studies monetary policy trade environment spatial planning and foreign policy examine the role of committees in specific areas These are framed by broader perspectives which provide theoretical statistical and normative analyses of the phenomenon of committee governance

Environment & Planning A, 2007-07

Journal of Borderlands Studies, 2013

Shared sovereignty and denationalisation of statehood in the European Union Fabrizio Capogrosso, 2009-02-06 Seminar paper from the year 2008 in the subject Politics Topic European Union grade 1.3 European University Viadrina Frankfurt Oder language English abstract Although the process of globalisation is an old dated phenomenon which can be settled back to the first intercontinental commercial exchanges of Strieck 2005 only recent events have modified the traditional relation among nation states The collapse of the Berlin wall and the downfall of the USSR the growth of the Pacific Asian economies and the expansion of new communication systems have dissolved the conventional threefold partition of the globe in the idea of a one world structured on an axis organised in three principal regional blocks North America Western Europe and Pacific Asia cf Taylor Flint 2000 4.5 Globalisation has altered all core tasks of the nation state concerning territoriality taxation and citizenship The formulation of policies has shifted from the national context to a complex environment which embraces the regional and international dimension These circumstances have affected the representative role of the state as decisional system and have led to a situation in which sovereignty is shared among multiple actors who have to deal with new sources of legitimisation beyond the domestic environment cf Luhmann 1994 15.20 Thus traditional foundations for the political order are destabilized due to the fact that vertically organised national cultures and national economies are gradually being replaced by new horizontal and global networks van Ham 2001 37.8 From this angle the European Union hereafter also EU or Union could be conceived as a regional answer to the process of globalisation in which European integration is adapting European societies economies and political organisations to a globalised competitive rule system cf van Ham 2001 Nevertheless if the understanding of the EU

as a regional variant to globalisation explains the necessity of European integration it leaves ground for questions regarding the changes in the relationship between governance and government Moreover assumed that European integration owing its intergovernmental bias is chiefly managed by national executives cf Moravcsik 1993 a multi level system of governance undermines the core functions of governments as principal linkage between the institutional level of decision making and the society cf Poguntke 2000 In this dissertation I will evaluate at the example of the European Union the hypothesis that governance has eclipsed government The intention is to analyse if the European decisional system has destabilized the role of national governments and eroded the classical link between national institutions and society Furthermore I will analyse to which degree these supposed changes are to be ascribed to the institutional configuration of the European Union Law and New Governance in the EU and the US Gráinne de Búrca, Joanne Scott, 2006-03 This book pursues effective mechanisms for addressing complex social problems and the challenges they raise for our understanding of law

Reviewing **Cross Border Governance In The European Union**: Unlocking the Spellbinding Force of Linguistics

In a fast-paced world fueled by information and interconnectivity, the spellbinding force of linguistics has acquired newfound prominence. Its capacity to evoke emotions, stimulate contemplation, and stimulate metamorphosis is truly astonishing. Within the pages of "**Cross Border Governance In The European Union**," an enthralling opus penned by a highly acclaimed wordsmith, readers embark on an immersive expedition to unravel the intricate significance of language and its indelible imprint on our lives. Throughout this assessment, we shall delve to the book is central motifs, appraise its distinctive narrative style, and gauge its overarching influence on the minds of its readers.

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Table of Contents Cross Border Governance In The European Union

1. Understanding the eBook Cross Border Governance In The European Union
 - The Rise of Digital Reading Cross Border Governance In The European Union
 - Advantages of eBooks Over Traditional Books
2. Identifying Cross Border Governance In The European Union
 - Exploring Different Genres
 - Considering Fiction vs. Non-Fiction
 - Determining Your Reading Goals
3. Choosing the Right eBook Platform
 - Popular eBook Platforms
 - Features to Look for in an Cross Border Governance In The European Union
 - User-Friendly Interface
4. Exploring eBook Recommendations from Cross Border Governance In The European Union
 - Personalized Recommendations
 - Cross Border Governance In The European Union User Reviews and Ratings
 - Cross Border Governance In The European Union and Bestseller Lists

5. Accessing Cross Border Governance In The European Union Free and Paid eBooks
 - Cross Border Governance In The European Union Public Domain eBooks
 - Cross Border Governance In The European Union eBook Subscription Services
 - Cross Border Governance In The European Union Budget-Friendly Options
6. Navigating Cross Border Governance In The European Union eBook Formats
 - ePub, PDF, MOBI, and More
 - Cross Border Governance In The European Union Compatibility with Devices
 - Cross Border Governance In The European Union Enhanced eBook Features
7. Enhancing Your Reading Experience
 - Adjustable Fonts and Text Sizes of Cross Border Governance In The European Union
 - Highlighting and Note-Taking Cross Border Governance In The European Union
 - Interactive Elements Cross Border Governance In The European Union
8. Staying Engaged with Cross Border Governance In The European Union
 - Joining Online Reading Communities
 - Participating in Virtual Book Clubs
 - Following Authors and Publishers Cross Border Governance In The European Union
9. Balancing eBooks and Physical Books Cross Border Governance In The European Union
 - Benefits of a Digital Library
 - Creating a Diverse Reading Collection Cross Border Governance In The European Union
10. Overcoming Reading Challenges
 - Dealing with Digital Eye Strain
 - Minimizing Distractions
 - Managing Screen Time
11. Cultivating a Reading Routine Cross Border Governance In The European Union
 - Setting Reading Goals Cross Border Governance In The European Union
 - Carving Out Dedicated Reading Time
12. Sourcing Reliable Information of Cross Border Governance In The European Union
 - Fact-Checking eBook Content of Cross Border Governance In The European Union
 - Distinguishing Credible Sources
13. Promoting Lifelong Learning

- Utilizing eBooks for Skill Development
- Exploring Educational eBooks

14. Embracing eBook Trends

- Integration of Multimedia Elements
- Interactive and Gamified eBooks

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